

# SYDNEY CENTRAL CITY PLANNING PANEL

# **COUNCIL ASSESSMENT REPORT**

Panel Reference	2018SWC082		
DA Number	DA/480/2018		
LGA	City of Parramatta		
Proposed Development	58 and 66 storey mixed used buildings over a podium on the corner of George Street and Charles Street, comprising two (2) new ground floor retail units, 5 levels of basement car parking, a child care centre, a commercial gym, 271 serviced apartments, and 753 residential units.  The application is to be determined by the Sydney Central City Planning Panel.		
Street Address	180 George St and 180A, B, C & D George Street, Parramatta Lot 201 DP 1082194, Lot 202 DP 1082194, LOT 1 DP 506760, Lot 203 DP 1082194, Lot 204 DP 1082194, CP SP 74916		
Applicant	Karimbla Construction Services (NSW) Pty Ltd		
Owner	Karimbla Construction (No13) Pty Ltd.		
Date of DA lodgement	18 July 2018		
Number of Submissions	Five (5)		
Recommendation	Approval subject to conditions		
Regional Development Criteria (Schedule 4A of the EP&A Act)	Pursuant to Section 4.7 of the Environmental Planning and Assessment Act 1979 (at the time of lodgement), the development has a capital investment value of more than \$30 million.		
List of all relevant s4.15(1)(a) matters	<ul> <li>Environmental Planning and Assessment Act 1979</li> <li>Environmental Planning and Assessment Regulations 2000</li> <li>SEPP (Infrastructure) 2007</li> <li>SEPP (State and Regional Development) 2011</li> <li>SEPP (Sydney Harbour Catchment) 2005</li> <li>SEPP (Educational Establishments and Child Care Facilities) 2017</li> <li>SEPP (Vegetation in Non-Rural Areas) 2017</li> <li>SEPP No. 55 (Remediation of Land)</li> <li>SEPP No. 64 (Advertising and Signage)</li> <li>SEPP No. 65 (Design Quality of Residential Apartment Development)</li> <li>Draft SEPP (Environment) 2017</li> <li>Parramatta Local Environmental Plan 2011</li> <li>Parramatta Development Control Plan 2011</li> </ul>		

DA/480/2018 Page **1** of **48** 

List all documents	Attachment 1 – Architectural Drawings	
submitted with this	Attachment 2 – Landscape Drawings	
report for the Panel's	Attachment 3 – Civil & Stormwater Drawings	
consideration	Attachment 4 – Design Excellence Jury Review	
	Attachment 5 – Applicant External Shading Justification	
Report prepared by	Jonathan Cleary	
	Senior Development Assessment Planner, City Significant	
	Development	
Report date	18 July 2019	

DA/480/2018 Page **2** of **48** 

#### Summary of s4.15 matters

Have all recommendations in relation to relevant s4.15 matters been summarised in the **Yes** Executive Summary of the assessment report?

#### Legislative clauses requiring consent authority satisfaction

Have relevant clauses in all applicable environmental planning instruments where the **Yes** consent authority must be satisfied about a particular matter been listed, and relevant recommendations summarized, in the Executive Summary of the assessment report?

#### Clause 4.6 Exceptions to development standards

If a written request for a contravention to a development standard (clause 4.6 of the LEP) **N/A** has been received, has it been attached to the assessment report?

#### **Special Infrastructure Contributions**

Does the DA require Special Infrastructure Contributions conditions (s7.24 of the EPAA)? No

#### Conditions

Have draft conditions been provided to the applicant for comment?

Yes

DA/480/2018 Page **3** of **48** 

## 1. Executive summary

The proposal provides for construction of a mixed use development comprising a four storey podium, 58 and 66 storey residential towers comprising 753 residential units, 271 serviced apartments. The proposal also includes the retention of a portion of the existing Meriton Serviced Apartments development on the site and construction 5 levels of basement car parking. The new podium levels would include a commercial gym, a child care centre, and two retail tenancies.

The proposal is based on the winning entry in a design competition process that was awarded design excellence. The proposed building generally follows the form for the site envisaged by Parramatta LEP 2011 and Parramatta DCP 2011 and as such is considered to provide a high standard of accommodation for future occupants.

The site constraints include flooding and heritage conservation. However, it is considered that sufficient evidence has been provided that these risks can be managed appropriately.

The amenity impacts on adjoining and nearby properties are considered to be reasonable based on the high-density character of the area and the built forms envisaged by the controls.

The application has been assessed relative to section 4.15 of the Environmental Planning and Assessment Act 1979, taking into consideration all relevant State and local planning controls. On balance the proposal has demonstrated a satisfactory response to the objectives and controls of the applicable planning framework. Accordingly, approval is recommended.

## 2. Key Issues

Apartment Design Guide

• **Building Separation** – Separation between the proposed towers is reduced however the orientation of the living spaces and private open space reduce the impacts of the noncompliance. This is considered acceptable in this instance.

Parramatta LEP 2011

• **Car Parking** – The provision of parking is in accordance with the statutory controls and more recent directions on CBD planning proposal.

Parramatta Development Control Plan 2011

- Envelope Non compliant setbacks and building length considered to be acceptable
  due to narrow site depth and offsetting improvement to public domain and screening of
  above ground car park.
- **Heritage** The site is located adjacent to Harrisford House. The proposal is considered to appropriately address the heritage item notwithstanding the scale.
- **View Loss** No reasonable modifications could be made to the development to preserve the views to the Sydney CBD and Sydney Harbour Bridge from the nearby properties which rely on the current development density to maintain these views.

### 3. Site description, location and context

#### 3.1 Site Description and Current Improvements

DA/480/2018 Page **4** of **48** 

The site is located on the north-eastern corner of the intersection of George Street and Charles Street in the eastern end of the Parramatta CBD. The subject site is legally describes as Lots 201, 202, 203, and 204 in DP 1082194 and CP SP 74916. The site is relatively flat and has a combined area of 7978.5m², with a frontage to George Street of 69 metres and 94.8 metres to Charles Street.

The site is immediately adjacent to the Parramatta River

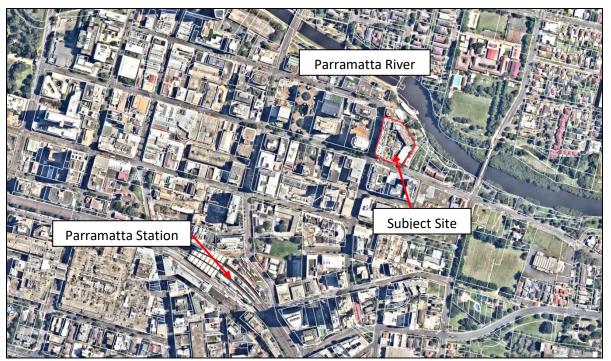


Figure 1: Aerial view of the site and surrounding infrastructure.

The site was inspected multiple times since lodgement. A number of buildings on the site have been demolished under previous consents. The improvements on the site at the time of lodgement were:

- Block A Two storey shop top housing building (Demolished)
- Block B Twelve storey mixed use development building (To be retained and incorporated into proposed development)
- Block C Three storey shop top housing building (To be retained and incorporated into the proposed development)
- Block D Five Storey serviced apartment building (Partially demolished)
- Block E Two storey shop top housing building (Demolished)
- Central courtyard area (Demolished); and
- Common basement car parking level (Partially demolished and incorporated into the proposed development).

DA/480/2018 Page **5** of **48** 

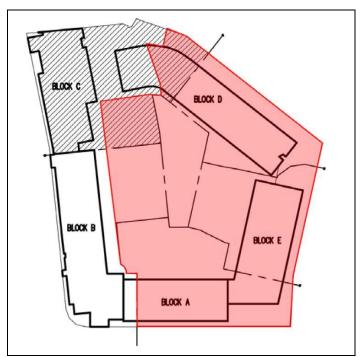


Figure 2: Existing building arrangements at the time of lodgement



Figure 3: Aerial view of the site (NearMap 7 April 2019). Block A has been demolished in this image.

#### 3.2 Site Constraints

The site currently contains a partially demolished building and a 10 storey building comprising Meriton Serviced Apartments and retail, restaurant, and business premises on the ground floor. The existing basement servicing the building contains 136 car parking spaces.

Although the subject site does not contain any heritage items the subject site directly adjoins Heritage Item I00248 – Harrisford (and potential archaeological site), a state listed

DA/480/2018 Page **6** of **48** 

heritage item. The subject site is not within a heritage conservation area.

The land is likely to contain acid sulphate soils, is of High Aboriginal heritage sensitivity (Pleistocene Sands) and is flood affected.



**Figure 4.** Subject site as viewed from George Street looking west (Google Maps July 2016). Harrisford is located in the foreground. The existing Meriton Service Apartments to be retained are located in the background.



**Figure 5:** Subject site as viewed from the intersection of George Street and Charles Street (Google Maps July 2016). The Meriton Serviced Apartments to be retained are in the foreground.

#### 3.3 Surroundings Development

- North Parramatta River and Foreshore
- East Harrisford House and vacant site adjoining
- South 9 storey shop-top housing development
- West 20 storey commercial premises (Commonwealth Bank)

#### 3.4 Site History

The site is the subject of a Planning Proposal (RZ/24/2015) which sought an increase in

DA/480/2018 Page **7** of **48** 

both the maximum Height of Building and Floor Space Ratio applicable to the site. The Planning Proposal was made on the 28 February 2019 resulting in a mapped height of 190m and FSR of 10:1. The Council has also adopted a site specific Development Control Plan and endorsed a Voluntary Planning Agreement for the site.

A design competition was held for the site (Council Ref: DC/2/2017) in November 2017. On 15 November 2017 a proposal by Woods Bagot was awarded design excellence triggering the following bonuses under Clause 7.10(8):

- Height 15% bonus (from 190m to 218.5m)
- FSR 15% bonus (from 10:1 to 11.5:1)

## 3.5 Relevant Previous Applications

DA/960/2017	Demolition of existing buildings know as Block A, D, E, the removal of street trees and erection of hoardings and temporary ramp to facilitate vehicle access.  Approved 13 June 2018.
DA/960/2017/A	Modification seeks to allow for Saturday demolition works. Approved 17 October 2018
DA/960/2017/B	Modification seeks to allow for the removal of 11 trees from the site and surrounds.  Approved 17 January 2019
DA/960/2017/C	Modification seeks to remove an additional tree located on George Street. Under Assessment at the writing of this report.
DA/636/2018	Bulk excavation, shoring and piling works to enlarge the existing basement and create three additional basement levels with associated lift pit.  Approved 22 March 2019.
DA/168/2019	Stratum subdivision and boundary realignment to create thee (3) allotments. Under Assessment at the writing of this report.

#### 3.6 Statutory Context

The Parramatta CBD is undergoing significant redevelopment transitioning from its historic low-medium rise commercial development to high rise mixed use development.

The following development application in the Parramatta CBD is relevant to the proposal:

Site	Reference	Description / Details
130-150 George Street	DA/808/2017	33 storey commercial office building fronting Charles Street; 4 storey mixed use building fronting George Street comprised of retail, commercial offices and communal recreation facilities; modification to existing car park at 150 George Street including reduction in car parking spaces; pedestrian through-site link along western boundary of 140 George Street; and associated landscaping and public domain works; following demolition of existing car park at 140 George Street.  Approved.

DA/480/2018 Page **8** of **48** 

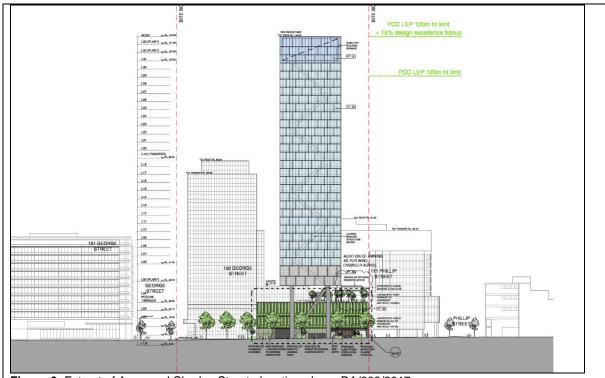


Figure 6: Extract of Approved Charles Street elevation plan - DA/808/2017

# 4. The proposal

The proposal involves the following:

- Construction of two residential towers of 58 and 66 storeys over a mixed use podium providing a total of 1037 residential units comprising:
  - 776 private residences including the change of use of 145 serviced apartments into private residences within Buildings B and C; and
  - 271 serviced apartments;
- Construction of 5 levels of basement car parking (bulk excavation approved under separate application) comprising;
  - 533 car spaces (total spaces including podium levels 654));
  - 1 car wash bay;
  - 321 bicycle spaces;
- The podium would comprise the following uses:
  - o A 704m<sup>2</sup> and a 101m<sup>2</sup> retail premises;
  - o A 475m<sup>2</sup> commercial gymnasium;
  - o 499m<sup>2</sup> child care centre;
  - Lobbies to the services apartments within the southern tower;
  - o Private pool facilities for the residential dwellings;
  - Car Parking and delivery facilities comprising;
    - 121 car spaces including 12 accessible spaces (total spaces including basement level 654);
  - Waste disposal facilities and other services;
- Retention of Buildings B and C and change of use of 147 serviced apartments to private residences;
- Construction of a 6-metre wide public access pathway along the eastern and northern boundaries;
- Public Domain improvements.

DA/480/2018 Page **9** of **48** 

The residential and serviced apartment component of the development comprise of the following:

	North Tower Levels 2 – 66 inclusive	South Tower Levels 43-57 inclusive	Serviced Apartments within South Tower Levels 4-42 inclusive	Existing serviced apartments converted to private dwellings Levels G-11 inclusive
Type of Unit	Private Residence	Private Residence	Serviced Apartments	Private Residence
Studio Units			78	2
1 Bedroom	138	33	154	43
2 Bedrooms	309	41	39	87
3 Bedrooms	89	6		13
4 Bedrooms	4	1		
Total	540	81	271	145

• 7 x internally illuminated building identification signs;

North Tower	South Tower	Podium
No signage proposed	2 x 'M' logos	2 x 'M' Logos
	East and West Elevations	North and South elevations above building entrances
	(w) 4,400 x (h) 3,500mm	(w) 1,600 x (h) 1,450mm
	2 x 'Meriton' signs	1 x 'M' logo
	North and South Elevations	Eastern elevation within laneway
	(w) 18,900 x (h) 3,500mm	(w) 4,400 x (h) 4,000mm

- Creation of a 6 metre wide easement adjacent to the eastern boundary as a through-site link from George Street to the Parramatta River Foreshore; and
- Creation of a 4.5 metre wide easement adjacent to the northern boundary as a connection between the Parramatta River Ferry stop and the podium levels.

The proposal would result in the following:

- Increase in the amount of commercial floor space on the site from 976m<sup>2</sup> to 2,238m<sup>2</sup> (+1877m<sup>2</sup>, +229%);
- A total of 17,898m<sup>2</sup> of tourist and visitor accommodation floor space;

DA/480/2018 Page **10** of **48** 



Figure 7. Photomontages of proposal as viewed from the south (left) and north-east (right).

# **Summary of Amended Proposal**

In response to concern's raised by the Design Competition Jury and Council officers the applicant submitted revised drawings which included the following changes:

• Amended the façade to reflect the design competition winning scheme;



Figure 8: Façade design in original submission.

DA/480/2018 Page **11** of **48** 



Figure 9: Façade design in amended submission.

Include sunshading devices on the critical elevations (north-east, northern, north-west, south-west) of the towers in keeping with the design competition winning scheme

#### 5. Referrals

The following referrals were undertaken during the assessment process:

### 5.1 Sydney Central City Planning Panel (SCCPP) Briefing

Issues Raised		Comment	
Briefing (6 I	March 2019		
Waiting excellence achieved		The Jury has confirmed that the scheme as amended reflects the award winning scheme and as such has design excellence.	

#### 5.2 Design Excellence Jury

The Design Excellence Jury considered the application 30 August 2018. The Jury found that parts of the submitted design was not consistent with the design competition winning scheme. In particular, the podium design was a clear departure from the "spirit and intent" of the original design.

Amended plans were submitted to Council following the Jury's advice.

On 13 February 2019, the Jury reconvened to consider the amended plans and found that the following issues are addressed before being formally endorsed with Design Excellence:

- Environmentally Sensitive Design;
- Revised Tower and Podium Façade Details; and
- Design Excellence Statement.

On 18 July 2019, the Jury formally awarded Design Excellence to the application following the satisfaction of the above issues.

The Design Excellence Jury's full comments are included at Attachment 4.

DA/480/2018 Page **12** of **48** 

## 5.3 External

Authority	Comment	
Roads and Maritime Services (Traffic Generating Development)	The RMS raised concerns with respect to the modelling within the submitted <i>Transport Assessment</i> prepared by <i>ARUP</i> .  The concerns raised do not indicate an in-principle concern with the proposed development.  The submitted <i>Transport Assessment</i> is not included as a specialist report in the conditions of consent and should not be relied upon.	
Endeavour Energy	No objection subject to standard safety conditions.	
Sydney Water	No response. Standard Sydney Water Act 1994 conditions applied.	
Sydney Metro Airports	Controlled Activity approvals granted subject to conditions.	
Department of Infrastructure, Regional Development and Cities	No objection subject to conditions.	
Civil Aviation Safety Authority	No objection subject to conditions	
NSW Heritage Council	Supported subject to conditions.  It is noted that the support is primarily with respect to aboriginal and European archaeology during excavation which was considered as part of the demolition and excavation application. rather than the structure.	

## 5.4 Internal

Authority	Comment	
Development & Catchment Engineer	No OSD required as the development is below the PMF. Conditions of consent requiring watertight construction of the basement and WSUD targets is recommended.	
Tree & Landscape Officer	Supported subject to conditions of consent requiring replacement plantings in appropriate locations.	
Traffic & Transport	Concerns are raised with respect to the location of the primary garage door which may result in delivery vehicles queueing onto George Street.  A condition of consent is recommended that the door be deleted from the plans.	
Environmental Health – Acoustic	Acceptable subject to standard acoustic impact conditions.	
Environmental Health – Contamination	Concerns were raised with respect to the age of the contamination report submitted. An amended contamination report was submitted with the application for excavation. Conditions of consent are recommended for the management of any contaminated material discovered on site in line with conditions of consent for DA/636/2018.	
Environmental Health – Waste	Acceptable subject to standard conditions relating to storage and collection of waste.	
Civil Assets	Conditions of consent are recommended requiring the preparation of detailed civil asset plans prior to the issue of a construction certificate and approved by Council's Civil Assets team.	
Public Domain	Generally acceptable subject to conditions requiring detailed public domain drawings be submitted for approval.	
Heritage	Councils Heritage Advisor raised concerns with respect to the scale of the building, however the building is within the building envelope envisioned by the planning controls.	

DA/480/2018 Page **13** of **48** 

Authority	Comment
Environmentally Sustainable Development	Acceptable subject to conditions following the provision of additional sun shading on the critical (north-eastern, northern, and north-western elevations).
Wind Consultant (MEL Consultants)	Supported. The submitted wind report prepared by SLR is included as a technical report.

# 6. Environmental Planning and Assessment Act 1979

The sections of this Act which require consideration are addressed below:

# 6.1 Section 1.7: Significant effect on threatened species, populations or ecological communities, or their habitats

The site is in an established urban area with low ecological significance. No threatened species, populations or ecological communities, or their habitats are impacted by the proposal.

#### 6.2 Section 4.15: Evaluation

This section specifies the matters which a consent authority must consider when determining a development application, and these are addressed in the Table below:

Provision	Comment
Section 4.15(1)(a)(i) - Environmental planning instruments	Refer to section 7
Section 4.15(1)(a)(ii) - Draft environmental planning instruments	Refer to section 8
Section 4.15(1)(a)(iii) – Development control plans	Refer to section 9
Section 4.15(1)(a)(iiia) - Planning Agreement	Refer to section 10
Section 4.15(1)(a)(iv) - The Regulations	Refer to section 11
Section 4.15(1)(a)(v) - Coastal zone management plan	Not applicable.
Section 4.15(1)(b) - Likely impacts	Refer to section 12
Section 4.15(1)(c) - Site suitability	Refer to section 13
Section 4.15(1)(d) – Submissions	Refer to section 14
Section 4.15(1)(e) - The public interest	Refer to section 15

Table 2: Section 4.15(1)(a) considerations

# 7. Environmental planning instruments

#### 7.1 Overview

The instruments applicable to this application comprise:

- SEPP (Infrastructure) 2007
- SEPP (State and Regional Development) 2011
- SEPP (Sydney Harbour Catchment) 2005
- SEPP No. 55 (Remediation)
- SEPP No. 64 (Advertising & Signage)
- SEPP No. 65 (Design Quality of Residential Apartment Development)
- SEPP (Child Care Facilities) 2017;
- Parramatta Local Environmental Plan 2011

Compliance with these instruments is addressed below.

#### 7.2 State Environmental Planning Policy (Infrastructure) 2007

DA/480/2018 Page **14** of **48** 

The proposal is considered to constitute 'traffic generating development' as it proposes more than 300+ dwellings with access to a road. As such, the proposal was referred to Roads and Maritime Services (RMS).

Concerns were raised with respect to the quality of the traffic reports submitted with the application however no in-principle objections were raised with respect to the development.

The submitted traffic report is not included as a referenced specialist report.

### 7.3 State Environmental Planning Policy (State and Regional Development) 2011

As this proposal has a Capital Investment Value of more than \$30 million, Part 4 of this Policy provides that the Sydney Central City Planning Panel is the consent authority for this application.

#### 7.4 State Environmental Planning Policy (Sydney Harbour Catchment) 2005

This Policy, which applies to the whole of the Parramatta local government area, aims to establish a balance between promoting a prosperous working harbour, maintaining a healthy and sustainable waterway environment and promoting recreational access to the foreshore and waterways by establishing planning principles and controls for the catchment as a whole.

The nature of this project and the location of the site are such that there are no specific controls which directly apply, with the exception of the objective of improved water quality. That outcome would be achieved through the imposition of suitable conditions to address the collection and discharge of water during construction and operational phases.

#### 7.5 State Environmental Planning Policy No. 55 – Remediation of land

The development includes no major excavation works as a previous application secured the approval of the relevant excavation and piling works. Notwithstanding the application is accompanied by a Preliminary Site Investigation Report. The investigation included 6 boreholes across the site. Analysis of the soil samples found no contaminants above acceptable limits. No asbestos was identified on site. The report concludes that the site is suitable in its current form for the proposed commercial uses. As such the site is considered to satisfy the requirements of SEPP 55.

#### 7.6 State Environmental Planning Policy No. 64 – Advertising and Signage

The application proposes the erection and display of the following 7 x building identification signs:

North Tower	South Tower	Podium
No signage proposed	2 x 'M' logos	2 x 'M' Logos
	East and West Elevations	North and South elevations above building entrances
	(w) 4,400 x (h) 3,500mm	(w) 1,600 x (h) 1,450mm
	2 x 'Meriton' signs	1 x 'M' logo
	North and South Elevations	Eastern elevation within laneway
	(w) 18,900 x (h) 3,500mm	(w) 4,400 x (h) 4,000mm

DA/480/2018 Page **15** of **48** 

SEPP No. 64 was gazetted on 16 March 2001 and aims to ensure that outdoor advertising is compatible with the desired amenity and visual character of an area, provides effective communication in suitable locations and is of high quality design and finish.

Clause 8 of SEPP No. 64 states the following:

A consent authority must not grant development consent to an application to display signage unless the consent authority is satisfied:

- (a) that the signage is consistent with the objectives of this policy ...and
- (b) that the signage the subject of the application satisfies the assessment criteria specified in Schedule 1.

# **Aims and Objectives**

The proposed signage is compatible with the desired amenity and visual character of the area, provides effective communication in suitable locations, is of high quality design and finish, and is therefore consistent with the aims and objectives of Clause 3 of SEPP No. 64.

#### **Assessment Criteria**

The following table outlines the manner in which the proposed signage satisfies the assessment criteria of SEPP No. 64.

Consideration	Comment		
1 Character of the area			
Is the proposal compatible with the existing or desired future character of the area or locality in which it is proposed to be located?	Yes. The site is located in a city centre. The city centre is characterised by large building identification wall signs. As such the proposal is considered to be in keeping with the existing and desired future character of the area.		
Is the proposal consistent with a particular theme for outdoor advertising in the area or locality?	There is not considered to be an established character or theme in the area.		
2 Special areas			
Does the proposal detract from the amenity or visual quality of any environmentally sensitive areas, heritage areas, natural or other conservation areas, open space areas, waterways, rural landscapes or residential areas?	The site is not located in a heritage conservation area. The proposed sign within the through-site link is located on the Level 3 which is significantly above the heritage 'Harrisford' building on the adjoining site to the east.		
3 Views and vistas			
Does the proposal obscure or compromise important views?	There are no important views in the vicinity of the site. The signs are wall mounted and do not contribute to additional view loss.		
Does the proposal dominate the skyline and reduce the quality of vistas?	The signs are below parapet height and in keeping with the scale of the building and as such do not dominate the skyline or reduce the quality of vistas.		

DA/480/2018 Page **16** of **48** 

Does the proposal respect the viewing rights of other advertisers?	There are no other signs in the vicinity of the site which would be compromised by the proposed signs.		
4 Streetscape, setting or landscape			
Is the scale, proportion and form of the proposal appropriate for the streetscape, setting or landscape?	The proposed signs are considered to be in keeping with the scale and proportions of the city centre location.		
Does the proposal contribute to the visual interest of the streetscape, setting or landscape?	The proposed signs add visual interest to the proposed facades.		
Does the proposal reduce clutter by rationalising and simplifying existing advertising?	The existing advertising and signage on the site is associated with the existing commercial tenancies on the ground floor of Block B and C. The proposed signage would not reduce the clutter of existing signage, however would not result in increased clutter or complexity of signage.		
Does the proposal screen unsightliness?	There is no relevant unsightliness that requires screening.		
Does the proposal protrude above buildings, structures or tree canopies in the area or locality?	The proposed signs do not protrude above the building. The building is generally in keeping with the height of adjoining and nearby buildings. The signage would be above tree copies.		
Does the proposal require ongoing vegetation management?	No vegetation is proposed in the vicinity of the signage.		
5 Site and building			
Is the proposal compatible with the scale, proportion and other characteristics of the site or building, or both, on which the proposed signage is to be located?	The proposed signs are considered to be in keeping with the scale and proportions of the proposed building.		
Does the proposal respect important features of the site or building, or both?	The proposed signs do not detract from the design of the building. There are no important site features.		
Does the proposal show innovation and imagination in its relationship to the site or building, or both?	The proposed signs are considered an appropriate response to the contemporary building design.		
6 Associated devices and logos wit	h advertisements and advertising structures		
Have any safety devices, platforms, lighting devices or logos been designed as an integral part of the signage or structure on which it is to be displayed?	The proposed signage only includes the logo and name of the building owner and act as signalling for pedestrian entrances.		
7 Illumination			
Would illumination result in unacceptable glare?	The level of glare would be commensurate with the city centre location.		
Would illumination affect safety for pedestrians, vehicles or aircraft?	The signs are well above ground level, and as such would not affect the safety of pedestrians or vehicles.  The Sydney Metro Airports and Civil Aviation Safety Authority do not raise concerns with respect to the height of the buildings and signage.		

DA/480/2018 Page **17** of **48** 

Would illumination detract from the amenity of any residence or other form of accommodation?	The proposal is adjacent to residential units to the south, across George Street, however the proposed signage is located on Level 58 which is significantly elevated above the 8 storey residence nearby.  To minimise the potential impacts from the illumination, a condition of consent is recommended that the illumination must be connected to a dimmer system.		
Can the intensity of the illumination be adjusted, if necessary?	This is not clear from the information submitted. Regardless, a condition is included limiting illumination.		
Is the illumination subject to a curfew?	A condition is included limiting hours of illumination.		
8 Safety			
o ourcey			
Would the proposal reduce the safety for any public road?	The signs include no digital screens, no flashing lights and are well above ground level. As such they are not considered to affect the safety of road users.		
Would the proposal reduce the safety for	and are well above ground level. As such they are not		

For the reasons listed above the proposed signage is considered to be acceptable subject to conditions.

# 7.7 State Environmental Planning Policy (Educational Establishments and Child Care Facilities) 2017

The provisions of the State Environmental Planning Policy (Education and Child Care Facilities) 2017 are applicable to the proposed development. The following assessment of the development proposal has been undertaken against the applicable provisions of the environmental planning instrument.

The proposed development includes the general use of a portion of the podium level for a child care centre. No fitout or number of children have been proposed as part of this development, a consideration of the site suitability is provided below against the requirements of SEPP (Child Care Facilities) 2017:

Part 3 Early education and care facilities—specific development controls					
Standards	Discussion				
22 Centre-based child care facility—concurrence of Regulatory Authority required for certain					
development					
Concurrence must be sought for developments that do not achieve the minimum indoor or outdoor unencumbered space requirements	The application was referred to the Early Childhood Education and Care Directorate however as the proposed development does not include the occupation of the child care centre, the Directorate has indicated that the future application for the fitout and occupation of the child care centre should be referred.				
23 Centre-based child care facility—m	natters for consideration by consent authorities				
The Child Care Planning Guidelines must be considered.	Considered below.				
25 Centre-based child care facility—non-discretionary development standards					
If the following requirements are met,	(a) The proposed child care centre is located within the				
the consent authority cannot require	Parramatta CBD and is generally a supported use				

DA/480/2018 Page **18** of **48** 

more onerous standards:
(a) Location;

- (b) Indoor or outdoor space;
- (c) Site area and site dimension; or
- (d) Colour of building materials or shade structures

within the CBD.

- (b) No details have been provided regarding the number of children to consider
- (c) No concerns raised
- (d) The child care centre is within a larger development which has achieved design excellence.

## Child Care Planning Guideline

Integral to SEPP (Childcare) is the *Child Care Planning Guideline*, which sets benchmarks for the design of the development

The development's compliance with the *Child Care Planning Guideline* is assessed below:

Part 3 – Matters for Consideration	
3.1 Site Selection and Location	
C1 – Zone considerations Acoustic and privacy impacts The location of the centre is appropriate with respect to acoustic and privacy impacts.	Yes
Setbacks and siting	
Child care centre would be located within the podium levels of a mixed-use development.	
Traffic and Parking The centre would have access to adequate parking facilities.	
C2 – Site Selection Compatible uses The proposed child care centre is a compatible use within the Parramatta CBD.	Yes
Environmental constrains The site is affected by flooding however it located on Level 2 Podium significantly elevated above the Probably Maximum Flood level affecting the site.	
The flood affectation of the site was considered when the site specific land uses were gazetted in the Parramatta LEP. Council considers that the site constraints are adequately addressed in the design of the larger development.	
Contamination Considered under SEPP 55. Child Care Centre would not be affected by site contamination.	
Site Characteristics The site is considered suitable for the child care centre.	
<b>Drop off areas</b> The site provides sufficient parking within the building to accommodate pick-up and drop-off.	
Restricted Premises The site is not located in proximity to any restricted premises or places of incompatible social behaviour.	
C3 – Location The child care centre is located nearby to public open space, schools, and public transport.	Yes
C4 – Avoiding hazardous areas  The site is not located nearby to any uses that would result in adverse environmental conditions to children, staff or visitors such as heavy industrial uses, service stations, water	Yes

DA/480/2018 Page **19** of **48** 

cooling/heating services, or odour generating sources. 3.2 Local Character, Streetscape and Public Domain Interface Not applicable to this development. Will be considered with the application for occupation and fitout 3.3 Building Orientation, Envelope and Design Not applicable to this development. Will be considered with the application for occupation and fitout 3.4 Landscaping Not applicable to this development. Will be considered with the application for occupation and fitout 3.5 Visual and Acoustic Privacy Not applicable to this development. Will be considered with the application for occupation and fitout 3.6 Noise and Air Pollution Not applicable to this development. Will be considered with the application for occupation and fitout 3.7 Hours of Operation N/A C30 - Hours of Operation in mixed use areas The hours of operation of the child care centre have not been proposed at this time. 3.8 Traffic, Parking and Pedestrian Circulation C32 - Parking in non-residential zones Yes The parking for the child care centre is not included with the remainder of the commercial uses. The plans indicate the provision of 19 car spaces for a capacity of 76 children within the podium levels. C36 - Pedestrian Environment Yes The pedestrian entry to the site and access around the site is clear, safe and direct. C37 - Mixed Use access Yes The entrance is separated from the remaining uses within the building with a clear entrance to the street. C38 - Car Park Design Yes The parking is located within the podium levels and is accessible only via the lifts. Part 4 – Applying the National Regulations to Development Proposals 4.1 Indoor Space Requirements The child care centre would rely on simulated outdoor space which would be the subject of a detailed design and referred to the NSW Early Childhood Education and Care Directorate for further consideration. 4.2 Laundry and Hygiene Facilities Not applicable to this development. Will be considered with the application for occupation and fitout 4.3 Toilet and Hygiene Facilities Not applicable to this development. Will be considered with the application for occupation and fitout 4.4 Ventilation and Natural Light Not applicable to this development. Will be considered with the application for occupation and fitout 4.5 Administrative Space Not applicable to this development. Will be considered with the application for occupation and fitout 4.6 Nappy Change Facilities Not applicable to this development. Will be considered with the application for occupation and fitout 4.7 Premises designed to facilitate supervision Not applicable to this development. Will be considered with the application for occupation and fitout 4.8 Emergency and Evacuation Procedures Regulations 97 and 168 Education and Care This would be considered under the N/A Services National Regulations application for occupation and fitout. Regulation 168 sets out the list of procedures that Council considers that the site is generally a care service must have, including procedures suitable for a child care centre and is satisfied that an appropriate emergency for emergency and evacuation. Regulation 97 sets out the detail for what those procedures must evacuation plan could be prepared for the cover.

DA/480/2018 Page **20** of **48** 

4.9 Outdoor Space Requirements						
Not applicable to this development. Will be considered with the application for occupation and fitout						
4.10 Natural Environment						
Regulation 113 Education and Care Services National Regulations	The child care centre will rely on simulated outdoor space which would be the subject of detailed design.	N/A				
The approved provider of a centre-based service must ensure that the outdoor spaces allow children to explore and experience the natural environment.						
4.11 Shade						
Not applicable to this development. Will be considered with the application for occupation and fitout						
4.12 Fencing						
Not applicable to this development. Will be conside	ered with the application for occupation and fito	out				
4.13 Soil Assessment						
Not applicable to this development. Will be consider	ered with the application for occupation and fito	out				

# 7.8 State Environmental Planning Policy No. 65 – Design Quality of Residential Apartment Development

SEPP 65 applies to the development as the building is more than 3 storeys in height and contains a residential component.

## **Design Quality Principles**

SEPP 65 sets 9 design quality principles. These principles do not generate design solutions, but provide a guide to achieving good design and the means of evaluating the merits of proposed solutions. As required by the Environmental Planning and Assessment Regulation, the application is accompanied by a response to those design principles, as prepared by the project architect.

Table 1: Response to SEPP 65 design principles

ADG design quality principle	Response
1. Context	The existing context is a high density commercial and residential environment.
	The proposed development achieves design excellence and is in keeping with the future desired densities in the Parramatta CBD with public domain improvements and address to the street at the pedestrian level.
	The site is located adjacent to the Parramatta Ferry Wharf and approximately 700m walking distance to Parramatta Railway Station.
	The context of the development encourages this form of development being a mixed commercial, retail, hotel, and residential development.
2. Built form and scale	The development is within the maximum building height and floor space ratios granted under the design excellence clauses in the Parramatta LEP 2011 and is in keeping with the expected bulk and scale on the site.
	The majority of the floor space of the development is within two towers set back above a 4 storey podium level.

DA/480/2018 Page **21** of **48** 

	The podium level has been designed to complement the heritage listed
	Harrisford adjoining the site to the east with the carrying of particular
	datum through the podium and the use of square design elements.
3. Density	The development proposes 1037 residential units and serviced
,	apartment with an additional 1880m <sup>2</sup> of commercial/retail floor space,
	which, given its location within the Parramatta CBD and 700 metres to
	Parramatta Station is considered appropriate.
4. Sustainability,	A BASIX Certificate has been submitted and independently reviewed.
resource, energy &	The building meets the required thermal and energy targets.
water efficiency	, , , , , , , , , , , , , , , , , , , ,
5. Landscape	A Landscape Plan was submitted with the proposal and considered
	adequate.
	The development includes podium level landscaping and additional
	The development includes podium level landscaping and additional landscaping within the thru-site link.
6. Amenity	
6. Amenity	landscaping within the thru-site link.
6. Amenity	landscaping within the thru-site link.  The overall amenity of the development is satisfactory in terms of the
6. Amenity 7. Safety & security	landscaping within the thru-site link.  The overall amenity of the development is satisfactory in terms of the internal layout, solar access, ventilation, visual and acoustic privacy,
	landscaping within the thru-site link.  The overall amenity of the development is satisfactory in terms of the internal layout, solar access, ventilation, visual and acoustic privacy, storage, outdoor space and service areas.
	Iandscaping within the thru-site link.  The overall amenity of the development is satisfactory in terms of the internal layout, solar access, ventilation, visual and acoustic privacy, storage, outdoor space and service areas.  The development provides additional active street frontages to George
	Iandscaping within the thru-site link.  The overall amenity of the development is satisfactory in terms of the internal layout, solar access, ventilation, visual and acoustic privacy, storage, outdoor space and service areas.  The development provides additional active street frontages to George Street, Charles Street and the foreshore by way of the services
7. Safety & security	Iandscaping within the thru-site link.  The overall amenity of the development is satisfactory in terms of the internal layout, solar access, ventilation, visual and acoustic privacy, storage, outdoor space and service areas.  The development provides additional active street frontages to George Street, Charles Street and the foreshore by way of the services apartment lobby, retail spaces, and the existing retail tenancies.
7. Safety & security  8. Social	Iandscaping within the thru-site link.  The overall amenity of the development is satisfactory in terms of the internal layout, solar access, ventilation, visual and acoustic privacy, storage, outdoor space and service areas.  The development provides additional active street frontages to George Street, Charles Street and the foreshore by way of the services apartment lobby, retail spaces, and the existing retail tenancies.  The unit mix within the proposal provides acceptable housing choice
7. Safety & security  8. Social dimensions/housing	Iandscaping within the thru-site link.  The overall amenity of the development is satisfactory in terms of the internal layout, solar access, ventilation, visual and acoustic privacy, storage, outdoor space and service areas.  The development provides additional active street frontages to George Street, Charles Street and the foreshore by way of the services apartment lobby, retail spaces, and the existing retail tenancies.  The unit mix within the proposal provides acceptable housing choice

# Apartment Design Guide

Integral to SEPP 65 is the Apartment Design Guide (ADG), which sets benchmarks for the appearance, acceptable impacts and residential amenity of the development.

The development's compliance with the ADG is assessed below.

Apartment Design Guide - Criteria	Development Proposal	Compliance
Communal open space has a minimum area equal to 25% (1994.6m²) of the site.	2141.45m <sup>2</sup> Split over two levels	Yes
Developments achieve a minimum of 50% direct sunlight to the principle useable part of the communal open space for a minimum 2 hours between 9 am and 3 pm on 21 June.	Podium level COS	Yes

DA/480/2018 Page **22** of **48** 

Deep soil zones are to meet the following minimum requirements:				Zero			
Site area Minim dimer		1		Adequate planting provided within existing COS and proposed	No but acceptable		
greater than 1,500m2			6m	558.5m2		podium COS.	
Building Height		Non- Non- Habitable to habitable to Habitable to Non- Habitable habitable			through the de	No but acceptable through the design	
up to 12m (4 storeys)	12m		9m	6m		The orientation of the towers are away from	competition process.
up to 25m (5-8 storeys)	18m		12m	9m		each other and minimal visual and acoustic	p100000.
Over 25m (9+ storeys)	<sup>+</sup> 24m 18m		12m		privacy impacts are considered to occur.		

The reduced separation distance was raised as a concern through the design competition process. The applicant was requested to justify the variation which was accepted by the Design Jury.

DA/480/2018 Page **23** of **48** 

The minimum car parking requirement for residents and		
visitors is set out in the Guide to Traffic Generating		
Developments, or the car parking requirement prescribed		
by the relevant council, whichever is less.	When considered	
	against the	
The car parking needs for a development must be	requirements of the	
provided off street.	RMS Guide to Traffic	
provided on succe.	Generating	
Minimum Resi Parking Rate:	Development, the	Yes.
(a) 0.4 space per 1 bed	•	Given that this is
(b) 0.7 space per 2 bed	proposal would require	
(c) 1.2 space per 3 bed	to provide a <i>minimum</i>	less than the rate
(d) 1 visitor space per 7 units	of 766 spaces.	set out in the
		Guide to Traffic
= 521 residential spaces + 110 visitor spaces.	The site specific	Generating
	parking controls	Development
Minimum 3-4 star Hotel Parking Rate:	provided in the	these controls
(a) 1 space per 4 bedrooms	Parramatta LEP 2011	prevail.
= (310 bedrooms) = 76 spaces.	require a maximum of	
	627 new parking	This is discussed
Minimum Retail parking	spaces.	in more detail
(a) 6.1 spaces per 100m <sup>2</sup> GLFA	'	under the
$=(805m^2)=50$ spaces	The plans indicate a	Parramatta LEP
	total of 627 total car	2011.
Minimum Child Care Centre Parking	spaces with includes	2011.
(a) 1 space per 4 children	the 119 existing car	
= (unknown children numbers)	spaces as part of the	
Minimum Gymnasium Parking	existing buildings	
(a) 3 spaces per 100m <sup>2</sup> children		
$= (275m^2) = 9$ spaces.		
Total = 766 spaces		
Living rooms and private open spaces of at least 70% of		
apartments in a building receive a minimum of 2 hours	Min. 72%	Yes
direct sunlight		
A maximum of 15% of apartments in a building receive no	NA 400/	
direct sunlight	Max. 13%	Yes
At least 60% of apartments are naturally cross ventilated	0.404	
in the first nine storeys of the building.	84%	Yes
, 3		
Overall depth of a cross-over or cross-through apartment	No cross-through	N1/A
does not exceed 18m, measured glass line to glass line.	apartments proposed	N/A
, 3 3 9 9 9		
	•	

DA/480/2018 Page **24** of **48** 

Measured from f minimum ceiling		floor level to finis	hed ceiling level,		
Minimum Ceiling Height					
Habitable rooms 2.7m					
Non-habitable		2.4m		Min 2.7m ceiling heights provided for habitable rooms.	Yes
		2.7m main living	area		
For 2 storey apartments		2.4m second floor where it does not exceed 50% of the apartment area.		Floor-to-Floor height 3.1 metres provided.	
Attic spaces		1.8m at edge of i minimum ceiling	room with a 30 deg slope.		
Located in mixeareas	d use	3.3m for ground future flexibility o	and first floor to pr f use.		
Apartments are internal areas:	required	d to have the follo	wing minimum	Minimum sizes for Studios, 2, bedroom, 3	
Apartment type	Minim	um internal areas		bedroom, and 4 bedroom achieved.	
Studio	35m²				No in relation to
1 bedroom	50m²			1 Bedroom unit (N16) is 49m <sup>2.</sup>	unit N16 which is
2 bedroom	70m²			Apartment layout is	acceptable. All other units
3 bedroom	90m²			logical although	achieve the minimum floor
		reas include one crease the minim		for a 1 bedroom unit	area.
by 5m <sup>2</sup> each.	001115 111	crease the million	um memai area	resulting in the apartment appearing	
A fourth bedroom and further additional bedrooms increase the minimum internal area by 12m <sup>2</sup> each.			smaller on the floor plan.		
Every habitable room must have a window in an external wall with a total minimum glass area of not less than 10% of the floor area of the room. Daylight and air may not be borrowed from other rooms.			Yes, all habitable rooms have one window.	Yes	
Habitable room depths are limited to a maximum of 2.5x ceiling height.  (2.5 x 2.7 ceiling = 6.75m)			All apartments include open plan kitchen/living/dining space with a maximum depth of 8 metres from a window.	Yes	

DA/480/2018 Page **25** of **48** 

In open plan layouts the maximum habitable room depth is 8m from a window.			All open plan kitch/din/liv spaces for other units is max 8m.	Yes
Master bedro bedrooms 9m		ninimum area of 10m <sup>2</sup> and other	Yes	Yes
Bedrooms ha	ve a minimun	n dimension of 3m.	Yes	Yes
Living rooms or combined living/dining rooms have a minimum width of: - 3.6m for studio and 1 bedroom apartments 4m for 2 and 3 bedroom apartments.			Yes	Yes
The width of cross-over or cross-through apartments are at least 4m internally to avoid deep narrow apartment layouts.			No cross through apartments	N/A
All apartments are required to have primary balconies as follows:  Dwelling type Minimum Area Minimum Depth		The units achieve the minimum area however do not achieve the minimum depth for the entirety of the balcony.  The units within the		
Studio	4m <sup>2</sup>	-	podium levels provide excess private open	
1 Bedroom	8m²	2m	space. The balconies are	No but acceptable
2 Bedroom	10m <sup>2</sup>	2m	positioned in such a way as to form a direct	
3 Bedroom	12m <sup>2</sup>	2.4m	extension from the internal living spaces of	
The minimum balcony depth to be counted as contributing to the balcony area is 1m.		each unit, achieve the minimum area requirement, and is considered appropriate in this instance		
For apartments at ground level or on a podium or similar structure, a private open space is provided instead of a balcony. It must have a minimum area of 15m <sup>2</sup> and a minimum depth of 3m.			Both ground floor and podium units provided with a minimum of 15m <sup>2</sup> of POS and a minimum 3m depth.	Yes

DA/480/2018 Page **26** of **48** 

				1
				No but acceptable.
The maximum number of apartments off a circulation core on a single level is eight.		Circulation core includes up to 6 lifts and two fire exits serving 9 units per floor	Although the number of units serviced by a single core exceeds 8, the number of lifts and fire escapes within the core account for the noncompliance.	
			The 6 lifts within the north tower would service 540 residential apartments (90 units per lift).	
For buildings of 10 storeys and over, the maximum number of apartments sharing a single lift is 40.			Due to the narrow footprint of each tower, the provision of 14 lifts would not be feasible.	No but acceptable.
			The corridor areas wider than normal (2 metre) and do not include blind or dark corners.	
In addition to storage in kitchens, bathrooms and bedrooms, the following storage is provided:				
Apartment type	Storage size volume			
Studio	4m <sup>3</sup>		Adequate basement	
1 bedroom	6m <sup>3</sup>		and in-unit storage provided.	Yes
2 bedroom	8m <sup>3</sup>			
3 bedroom	10m³			
At least 50% of t the apartment.	the required storage i	is to be located within		

Despite the numerical non-compliances with the Apartment Design Guide, the development achieves design excellence and is generally in keeping with the future desired built form and amenity for the site envisioned by SEPP 65 and Council's planning controls.

#### 7.9 Parramatta Local Environmental Plan 2011

The relevant objectives and requirements of the Parramatta Local Environmental Plan 2011 have been considered in the assessment of the development application and are contained

DA/480/2018 Page **27** of **48** 

within the following table.

Development standard	Proposal	Compliance
2.3 Zoning B4 – Mixed Use	The proposed uses are defined as:      Op top housing;     Retail Premises;     Centre-based child care facilities;     Recreation facilities (indoor); and     Tourist and visitor accommodation which are permissible with development consent in the zone.	Yes
Zone Objectives	The proposal is considered to be in keeping with the objectives of the B4 Mixed Use zone for the following reasons:  The proposal provides an appropriate mixture of land uses;  The proposal provides additional employment opportunities in a highly accessible area;  The proposal contributes to active frontages along both George Street and the river foreshore;  The proposal provides pedestrian links along the foreshore;  The proposal supports the nearby businesses by way of tourist accommodation and residential dwellings; and  The proposal achieves design excellence and enhances the Parramatta CBD.	Yes
4.3 Height of Buildings Control: 218.5m [subject to clause 7.10(8] See Figure 10 below	Max Height: 210.7	Yes
4.4 Floor Space Ratio  Control: 11.5:1 (91,758.5m²) [subject to clause 7.10(8]  See Figure 11 below	Total GFA: 91,712 (11.49:1)	Yes
4.6 Exceptions to Development Standards	N/A	
5.10 Heritage conservation	The separation between the proposed podium and towers to the heritage item immediately to the east is considered appropriate despite the	Yes

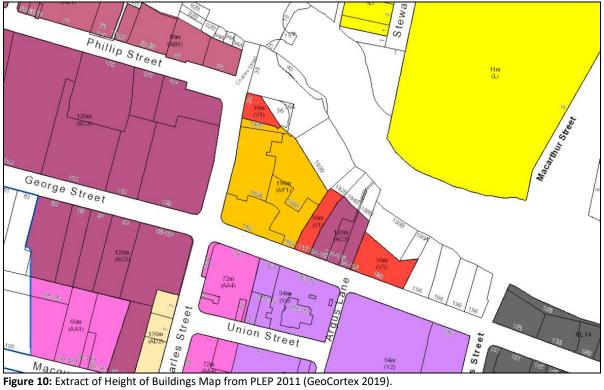
DA/480/2018 Page **28** of **48** 

Development standard	Proposal	Compliance
	closeness.  The Design Competition required that the design and features of the heritage item are carried through the design of the podium levels of the proposed development.	
	The proposed development does not involve additional earthworks that would disturb any remaining relics on the site. The bulk excavation was approved under DA/636/2018.  Council's Heritage Advisor raises concerns with	
	respect to the scale of the development relative to the scale of the heritage item. Although the proposed development far exceeds the scale of the adjoining heritage item, it is in keeping with the envisioned bulk and scale for the site.	
	The proposed development has achieved design excellence through the design competition process and is considered satisfactory with respect to Clause 5.10 of the PLEP 2011.	
6.1 Acid Sulfate Soils Class 4/5	The whole site is classified as Class 4 Acid Sulphate Soils.	Yes
	The proposed development, in particular the construction of the basement parking, would be affected by Acid Sulphate Soils.	
	An Acid Sulphate Soil Management Plan is required to be prepared prior to the issue of the construction certificate for the basement works.	
6.2 Earthworks	The bulk earthworks were considered under DA/636/2018.	Yes
	The earthworks are approved centrally to the site and considerable below natural ground level. As such, there are not impacts generated to neighbouring uses, cultural or heritage items or features of the surrounding land.	
6.3 Flood Planning	The site is affected by the Probably Maximum Flood extent.	Yes
	The finished floor level of the development has been set at RL7.6 which is above the 1% AEP + 500mm freeboard requirement.	
	It is noted however that the ground floor FFL would still be inundated in the PMF event.	
	A condition of consent is recommended that a Flood Emergency Evacuation Plan is prepared prior to occupation and that the basement is protected up to and including the PMF flood events.	
6.4 Biodiversity Protection	The proposal would result in the planting of some trees within the site atop of the podium level. No significant trees are proposed for removal as part of the application.	Yes

DA/480/2018 Page **29** of **48** 

Development standard	Proposal	Compliance
6.5 Water Protection	The site is upstream of the Parramatta River. Conditions have been included to ensure the proposal does not result in erosion or sedimentation to the waterway.	Yes
7.3 Car Parking	Required: Child Care – 19 spaces Commercial – 4 spaces Retail – 27 spaces Total: 50 spaces 53 spaces indicated on plans. Council has taken the view that serviced apartments should be calculated with a residential parking rate to allow for the future possible conversion of these serviced apartments into private residences without a significant deficiency in off-street parking and has therefore been excluded from the above calculation.	No As the overall number of parking spaces on the plans meets the maximum number of spaces permitted on the site, a condition of consent is recommended that the parking is reallocated to avoid any breach in maximum parking rates for each use.
7.4 Sun Access	The proposal would not overshadow Jubilee Park, Parramatta Square or Lancer Barracks during the solar protection window (i.e. 12pm – 2pm).	Yes
7.6 Air Space Operations	The Bankstown Airport OLS of 156m AHD is breached however the Department of Infrastructure, Regional Development and Cities has issued consent to the development subject to a number of conditions.	N/A
7.10 Design Excellence	The proposal is the winning entry in a design competition and has received the designation of 'design excellence'.  The design as submitted has been reviewed by the original design jury and found to be acceptable subject to conditions (see Section 5.2 above).  As such the proposal is eligible for height and floor space bonuses of 15%.	Yes
7.12 Development on Land at 180 George Street	See below for discussion.	Yes

DA/480/2018 Page **30** of **48** 



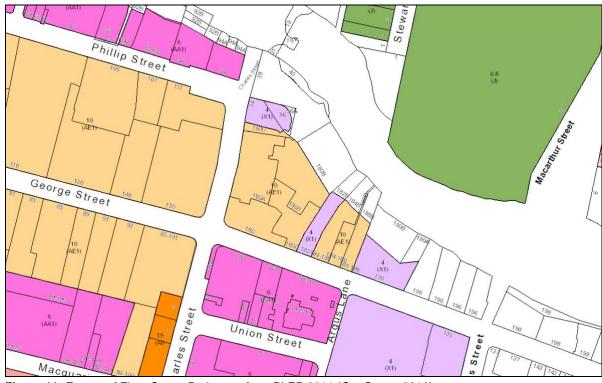


Figure 11: Extract of Floor Space Ratio map from PLEP 2011 (GeoCortex 2019)

# Clause 7.12 Development on Land at 180 George Street

Subclause	Proposal	Compliance
(2) Minimum FSR 1:1 for:	17,898m <sup>2</sup> – serviced	Yes
(a) commercial premises;	apartments;	
(b) tourist and visitor	615m <sup>2</sup> – child care centre	
accommodation;	457m <sup>2</sup> – additional commercial	
(c) centre based child	floor space;	
care; and	805m <sup>2</sup> – retail premises.	

DA/480/2018 Page **31** of **48** 

(d) serviced apartments  Total GFA = 7978.5m <sup>2</sup>	Total – 19,775m <sup>2</sup> Total commercial FSR 2.5:1	
(3) Maximum Resi Parking	Total FSR – 11.49:1 477 spaces indicated on the	Yes.
Rate:  (a) 0.1 space per studio (b) 0.3 space per 1 bed (c) 0.7 space per 2 bed (d) 1.0 space per 3 bed	architectural plans including the 119 residential spaces within the existing basement.	As noted below, a
0 x studio units = 0 spaces 171 x 1 bedroom = 51.3 spaces 350 x 2 bedroom = 245 spaces 113 x 3+ bedroom = 113 space		
Converted Serviced Apartments to Residential:		
2 x studio units – 0.2 spaces 42 x 1 bedroom = 12.6 spaces 86 x 2 bedroom = 60.2 spaces 12 x 3 bedroom = 12 spaces		
Max new Resi + converted resi Total : 495 spaces		
(4) Maximum Commercial Parking Rate: M = (G x A) / (50 x T) M = Max Spaces; G = GFA of all commercial uses; A = Site Area; T = Total GFA	Does not apply as the commercial FSR remains below 3.5:1	NA
Max Comm Total: 34		

#### Maximum Parking allocation

The site specific controls for 180 George Street contain maximum parking rates for residential (Clause 7.12 (3) and for commercial with a floorspace ratio greater than 3.5:1 (Clause 7.12 (4). Given that the commercial FSR is less than this, Clause 7.12 (4) does not apply and Clause 7.3 should be used instead.

As no defined rate for serviced apartments is identified in the LEP, Council has formed the position that the site-specific residential parking rate should be applied to the serviced apartments in this instance.

## **Existing Commercial Uses**

The proposed development retains 1188m<sup>2</sup> of existing commercial and retail floor space as they are current tenancies on site with 27 Parking spaces on site for these uses and are to be retained.

#### **Proposed Commercial Uses**

Clause 7.3 of the PLEP 2011 is to be used to calculate the new commercial floorspace. The maximum parking rate for commercial is as follows:

DA/480/2018 Page **32** of **48** 

Child Care	= 19 spaces
Commercial	= 4 spaces
Retail	= 27 spaces
Total:	= 50 spaces

#### Serviced Apartments and Residential

The proposal includes a combination of new residential, serviced apartments, and conversion of existing serviced apartments to residential. Given Council's position regarding the parking calculation for serviced apartments should be the same as the residential, the serviced apartments and residential can be considered together.

The maximum parking requirements for the serviced apartments and residential units are as follows:

```
80 x Studios – (0.1 spaces per unit) = 8
369 x 1 Bedroom - (0.3 spaces per unit) = 110.7
475 x 2 Bedroom - (0.7 spaces per unit) = 332.5
125 x 3+ Bedroom - (1 space per unit) = 125

Total = 577 spaces
```

The maximum parking rate for the development is as follows:

Existing commercial and retail: 27 spaces (existing and retained)

Proposed Commercial, Child Care and retail: 50 spaces Proposed serviced apartments and residential: 577 spaces

Total Maximum Permitted: 654 spaces

Total Provided: 654 spaces

#### **Allocation**

The architectural plans indicate a total of 654. As the table below shows, the indicative allocation does not comply. A condition of consent is recommended that the parking is allocated in accordance with the maximum permitted under the PLEP 2011.

Use	Maximum Parking Rate as per PLEP 2011	Number identified on Architectural Plans
Existing Commercial and Retail	27	27
Converted Serviced Apartments to Private Residences	85	119
New Private Residences	410	395
New Serviced Apartments	82	60
New Commercial, Child Care and Retail	50	53
Total	654	654

DA/480/2018 Page **33** of **48** 

# 8. Draft Planning Instruments

#### 8.1 Draft Environment SEPP 2017

The purpose of SEPP (Environment) 2017 is to promote the protection and improvement of key environmental assets for their intrinsic value and social and economic benefits they provide.

The State's water catchments, waterways, urban bushland and world heritage areas provide diverse and significant benefits that support the physical health, economic security and cultural identity of NSW's community. Catchments, waterways and urban bushland support a range of important ecosystems and ecosystem services, including drinking water and clean air, and are intrinsically valuable.

If the application were to be approved, conditions of consent would be imposed requiring the installation of erosion and sediment control measures to minimise runoff into the Sydney Harbour Catchment.

## 9. Development Control Plans

# 9.1 Parramatta Development Control Plan 2011

An assessment of the proposal against the relevant controls in the Parramatta Development Control Plan 2011 is provided below:

Development Control	Proposal	Comply			
2.4 Site Considerations	2.4 Site Considerations				
2.4.1 Views and Vistas	The site is not identified as having significant views and vistas by Appendix 2 and is not located in the Harris Park Conservation Area.	Yes			
	The development would be constructed near the eastern-most edge of the Parramatta CBD and would likely obstruct views from nearby developments eastward to the Sydney CBD and Sydney Harbour Bridge.				
	As per the NSW Land and Environment Court Planning Principle established in <i>Tenacity Consulting v Waringah [2004] NSWLEC 140</i> the proposal is considered to acceptably share views for the following reasons:				
	<ul> <li>Although the views from the adjoining sites are iconic (e.g. the Sydney CBD, and Harbour Bridge), the development is compliant with respect to the envisioned building envelope under the site specific DCP.</li> </ul>				
	Of particular note is the approved 33-storey commercial development on the western side of Charles Street identified in Figure 6.				
	Although the view loss is not negligible, the loss is unavoidable in this instance and as such is not considered to be a reason to refuse the application.				

DA/480/2018 Page **34** of **48** 

Development Control	Proposal	Comply	
2.4.2 Water Management	The proposal is located adjacent to the Parramatta River. Subject to conditions of consent for appropriate Water Sensitive Urban Design and water quality systems, the proposal is considered unlikely to have an impact on the water quality of the Parramatta River.  Conditions of consent are also recommended that the basement is constructed to be either 'tanked' or similar. Details must be provided prior to the issue of the relevant construction certificate. Council considers that the proposal is unlikely to have a detrimental impact on	Yes	
	groundwater.		
2.4.3 Soil Management	The proposal includes a preliminary erosion and sediment control plan. It is considered that standard conditions of consent would be sufficient to ensure the objectives of the control are achieved.  See Acid Sulfate Soils section above.	Yes	
	The excavation of the site was approved under a previous application (DA/636/2018).		
2.4.4 Land Contamination	See SEPP 55 section above.	Yes	
2.4.5 Air Quality	The proposal is not considered likely to result in unacceptable air quality impacts.	Yes	
2.4.6 Development on Sloping Land	The site slopes down from south to north towards the Parramatta River.  While the building does not step down with the land, the raise promenade is at the correct level to connect to the future promenade sections along the foreshore.	Yes	
	As such the proposal is considered to satisfy the objectives of the control.		
2.4.7 Biodiversity	See LEP Clause 6.4 above.	Yes	
2.4.8 Public Domain	The proposal includes upgrades to the public domain including widened pavement, new street trees, bicycle parking and seating. See further discussion at end of table below.  The proposed building provides adequate address to the public domain, and would permit passive surveillance of the public domain.	Yes	
3.1 Preliminary Building Envelope See Section 4.1.6 below.			
3.2. Building Elements			
3.2.1 Building Form and Massing	While the proposed building has a large footprint, it is acceptable given the desired	Yes	

DA/480/2018 Page **35** of **48** 

Development Control	Proposal	Comply
	future uses and CBD location of the proposal. The design has been awarded design excellence.	
3.2.2 Building Façade and Articulation	The primarily glazed façade is considered to be in keeping with the future desired character of the area and the type of use (residential). The materials and articulation within the front façade would add interest to the streetscape.	Yes
3.2.3 Roof Design	The roof design is generally flat, being occupied by penthouse terraces and plant rooms obscured by continuous glazing.	Yes
	This is considered to be in keeping with the character of the area.	
3.2.4 Energy Efficient Design	The applicant has targeted 5 star NABERS. Specific initiatives include, but are not limited to, high quality glazing, external solar shading on north-west facade and photovoltaics. Conditions are included to secure delivery of these initiatives.	Yes, subject to condition
	Council's ESD consultant considers that the applicant has adequately address the requirements to achieve the requirements of both BASIX and NatHERS with the inclusion of the sunshading.	
	Conditions of consent are recommended that that energy efficiency targets are achieved and certified throughout the development.	
3.2.5 Streetscape	The new development would significantly improve the streetscape and activation along both George Street and the foreshore by the inclusion of serviced apartment lobby facing George Street and retail tenancies facing the raised foreshore promenade.	Yes
	The proposal does not directly active the existing uses along Charles Street, however indirectly the increased resident and tourist accommodation density would increase opportunities for the existing businesses.	
3.3 Environmental Ame		
3.3.1 Landscaping	The majority of the landscaping is located on the podium communal open space. Some landscaping is provided within the easement adjacent to the eastern boundary, however this is located within raised planter boxes.	Yes
	Due to the inner city location, dense landscaping is not considered possible. Conditions of consent are recommended that appropriate in-ground vessels are installed to allow for new vegetation to thrive, in particular, within the through-site link and within the footpath.	

DA/480/2018 Page **36** of **48** 

Development Control	Proposal	Comply
	On balance this is considered to be acceptable.	
3.3.3 Visual and Acoustic Privacy	The primary noise emanating from the site would be from plant and equipment or noises associated with a residential environment. This plant would be fully enclosed and set back from the facades of the building. A standard condition relating to noise amenity is considered to be sufficient to ensure acoustic privacy.	Yes
	The development applications for occupation of the child care centre and retail premises must consider the operational noise from these uses on the surrounding uses and may require additional acoustic mitigation measures.	
3.3.4 Acoustic Amenity	The proposal includes a child care centre on the podium level and retail uses on the ground floor.	Yes
	The noise generation and potential amelioration methods would be considered under the associated applications for the first use and fitout of these premises which may include limitations on the hours of operation.	
	Notwithstanding, given the city centre nature of the area this is not considered likely to result in a discernable increase in noise for adjoining properties.	
3.3.5 Solar Access	While the proposal would result in a tall building directly to the north of shop top housing, due to the generally north-south orientation of the building the shadow would be fast moving. The north facing units to the south would still receive morning and afternoon sun. As such all affected units would still receive the required solar access of 2 hours sunlight to habitable rooms and 50% of their private open space areas between 9am and 3pm on 21 June.	Yes
3.3.6 Water Sensitive Urban Design	The proposed building is considered to achieve the relevant water efficiency objectives as the applicant has committed to 4 star NABERS water and 5 star GreenStar. The applicant has also committed to the provision of dual plumbing and provision for future connection into a Precinct Supply once available. Conditions are included to secure delivery of these initiatives. An OSD tank is included.	Yes
3.3.7 Waste Management	The applicant has submitted a waste management plan which details estimated waste volumes for the construction stage. The	Yes

DA/480/2018 Page **37** of **48** 

Development Control	Proposal	Comply
	waste management plan is considered to be acceptable.	
	The ongoing waste management has been addressed by the provision of a waste storage room.	
	Conditions are included to ensure waste is accommodated appropriately.	
3.4 Social Amenity		
3.4.1 Culture and Public Art	The application included an art wall on the south-eastern elevation of the southern tower.	Yes
	A condition of consent is recommended that a Public Arts Plan is prepared and submitted to Council.	
3.4.4 Safety and Security	The proposal is not considered likely to contribute to the provision of any increased opportunity for criminal or anti-social behavior for the following reasons:	Yes
	<ul> <li>The primary building entrance is easily identifiable from the street;</li> <li>Natural surveillance of the public domain would be significantly increased with the proposed level of occupancy;</li> <li>The introduction of a new retail unit at ground level would increase activation;</li> <li>The private areas are clearly delineated; and</li> <li>Access to the carpark would be secured with an access gate.</li> </ul>	
3.5 Heritage		
3.5.1 General	The site of the proposed development is not individually heritage listed, however, it is adjacent to <i>Harrisford</i> , a heritage item of State significance.  The design of the façade was considered throughout the design excellence process to address the materiality and significant datums	Yes
	of the heritage item.  The heritage impacts are minor and were envisaged by the planning controls and as such the proposal is not considered likely to have an unacceptable impact on heritage.	
3.5.2 Archaeology	The site is currently being excavated under a separate application (DA/636/2018).	Yes
3.5.3 Aboriginal Cultural Heritage	The demolition and excavation works are currently being undertake with approval under a separate application (DA/636/2018) which	Yes

DA/480/2018 Page **38** of **48** 

Development Control	Proposal	Comply
	considered the potential to encounter Aboriginal relics.	
	The remaining works on the site include minor earthworks associated with construction and as such is considered unlikely to encounter Aboriginal relics.	
3.6 Movement and Circul		
3.6.1 Sustainable Transport Car Share		No, acceptable
1 car share if over 5,000sqm commercial	0	subject to condition requiring 1 car share space
Green Travel Plan  Required for >5,000sqm	Not provided.	No, acceptable subject to condition requiring Green
commercial	·	Travel Plan.
3.6.2 Parking and Vehicular Car Parking Control	See Parramatta City Centre section below.	N/A
- C	•	Yes.
Loading Docks 1/400sqm (2)	One with capacity to service 3 vehicles at a time.	Loading dock management plan
Bicycle Parking	389 on Basement 1.	to be conditioned  No. But acceptable.
1 bicycle space per 200m <sup>2</sup> of floor space (91,712m <sup>2</sup> ) = 459	The proposed bicycle parking facilities adequate for the proposed residential and serviced apartments.	
	Adequate space is available within the basement and podium levels to accommodate an additional 70 bicycle spaces in both the designated spaces and scattered throughout the car parking areas.	
4.3.3 Strategic Precinct - Pa		Vee
Objectives	<ul> <li>The proposal is considered to be consistent with the objectives of the strategic precinct:</li> <li>The proposal provides a mix of uses that reinforces the centre's core employment role;</li> <li>The building has achieved design excellence.</li> <li>The proposal actives the Parramatta River edge; and</li> <li>The proposal would not have an unacceptable impact on heritage.</li> </ul>	Yes
4.3.3.1 Building Form		
Street Frontage >20m	George Street ~ 69m (development parcel) Charles Street ~ 94.5 (development parcel)	Yes
Front Setback = 0m	George Street – 0m Charles Street – 0m	Yes
Street Frontage Heights 6m setback above 26m	Minimum 5.6 metres for towers	No, acceptable based on site constraints and
om sciback above zom		design competition

DA/480/2018 Page **39** of **48** 

Development Control	Proposal	Comply
Building length <45m	89m (98% breach)	No, acceptable based on site constraints and design competition
Residential Maximum Floor Plate <1000m <sup>2</sup>	Floor plates <1000m <sup>2</sup>	Yes
Side Setback		
6m above 26m	6m setbacks provided along-side boundaries.	Yes
Rear Setback		
6 metres for towers	4.2 metres	No, acceptable due to already reduced tower separation and achievement of design excellence.
Wind Mitigation	The application is supported by a wind report which was reviewed by an independent wind consultant.  The report concludes that there would be no unsafe wind conditions around the building and that further studies during the detailed design phase to survey existing vegetation and trees which are part of the current building environment and undertake further studies.  The submitted wind report is included in the specialist reports as a condition of consent	Yes
Buildings Exteriors	The Design Excellence Jury consider the proposed materials pallet to be in keeping with design excellence principles. A condition is included requiring the jury inspect samples of the podium façade louvers prior to construction certificate.  To ensure that the development does not result in unreasonable glare in the public domain or in adjoining/nearby properties, a condition of consent is recommended to limit the reflectivity to 10%.	Yes
Sun Access to Public Spaces	The proposal does not overshadow any of the protected areas.	Yes
4.3.3.2 Mixed Use Buildings Street Activation	The proposal provides lobby areas to the serviced apartments, residences, and child care centre along the George Street frontage.  The major and minor retail premises would be orientated towards the river and through-site link.	Yes
Floor Heights Ground – 3.6m Above – 2.7m	Lobby 4.6m >3m	Yes

DA/480/2018 Page **40** of **48** 

Development Control	Proposal	Comply
Servicing	The service entrance is included with the primary vehicle entrance from George Street.	Yes
	The loading bay included space for 3 heavy rigid vehicles	
	Council's traffic engineers recommend the garage door is left open between 6am and 10pm to minimise the potential for heavy vehicles queueing across the footpath and into George Street.	
4.3.3.3 Public Domain and	   Padastrian Amanity	
Active Frontages	edestrian Ameriky	
Min 50% Primary Min 40% Secondary	Primary (George) – 43.24m/69m= 63% Secondary (Parkes) Existing – 86.1m/94.5m = 91%	Yes
Continuous Awning	Continuous awnings proposed along George Street	Yes
4.3.3.4 Views and View Cor		
Protection of Views	Building is setback appropriately to preserve "View long George Street to Parramatta Park gatehouse and tree"	Yes
4.3.3.5 Access and Parking		
Location of Vehicle Access	Private vehicles would ingress and egress at the reconstructed vehicle entrance on George Street.	Yes
Design of Vehicle Access	To minimise the potential for vehicles queueing across the footpath into George Street, a condition of consent is recommended that the vehicle access door must remain open between 6:30am to 10pm and restrict the hours for delivery to the site.  Notwithstanding this condition, in principle the	Yes
Dedectries Assess and	design of the door is suitable.	
Pedestrian Access and Mobility	The pedestrian entrances to the various uses are at ground level and do not involve stairs or the like. Continuous, step-free access is provided throughout the building.	Yes
Vehicular Driveways and Maneuvering Areas	All vehicles would be able to enter and exit in a forward direction.	Yes
On-site parking		
Motorcycle 1 car parking space per 50 car parking spaces (~13)	53	Yes
Above ground parking design	The preferred location of car parking in the Parramatta CBD is in basements. However, the proposal for above ground car parking in this location is considered to be acceptable. The parking within the podium levels would be obscured by used when viewed from the public	Yes

DA/480/2018 Page **41** of **48** 

Development Control	Proposal	Comply
	domain. Appropriate screening and façade treatments are proposed along the eastern elevation of the development to obscure the appearance of the carpark.	
4.3.3.6 Environmental Mana	agement	
Landscape Design	Due to the narrow width of the site there is minimal opportunity for ground level planting.  Street trees are provided generally in accordance with Council's Public Domain Guidelines.	Yes
Planting on Structures	Appropriate planting is provided on the podium level.	Yes
Green Roof	Green roofing is generally not possible due to the height of the proposal and the maximum heights approved by the Department of Infrastructure, Regional Development and Cities.	Yes
Energy and Water Efficient Design	NABERS 5 star Energy and NABERS 4 star water are proposed and conditioned. Further discussion above and below.	Yes
Recycled Water	Dual plumbing and provision for future connection into a Precinct Supply (once available) is proposed and conditioned.	Yes
4.3.3.8 Design Excellence		
	The applicant has followed the design excellence competition process outlined in the DCP and the proposal has been granted design excellence by the jury. The jury have support the application subject to abovementioned conditions of consent.	Yes

# 10. Planning Agreements

The site is the subject of a Voluntary Planning Agreement. The terms of the VPA are as follows:

- (a) Increase the maximum height from 36 metres to 190 metres;
- (b) Increase the maximum floor space ratio from 4:1 to 10:1.

In return, the development will:

- (a) Pay a monetary contribution of \$7,179,300.000 (indexed to the time of payment) paid prior to the issue of the first Occupation Certificate to be used for foreshore improvements:
- (b) Grant, at no cost to Council, 2 easements over the subject site in the locations indicated in Figure 12 below;
- (c) The easements must be registered within 12 months of the issue of the first Occupation Certificate unless otherwise agreed.

DA/480/2018 Page **42** of **48** 

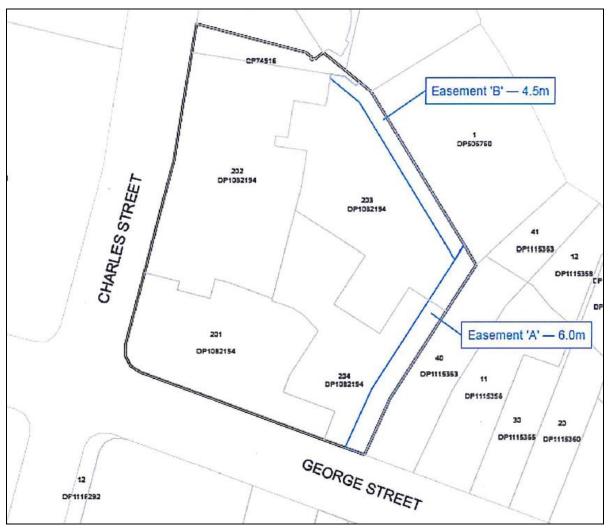


Figure 12: Extract of Voluntary Planning Agreement showing location and widths of easements

The proposed development includes these easements as per the above requirements.

Conditions of consent are recommended that the monetary contribution is paid and the easements are registered in accordance with the terms of the VPA.

# 11. The Regulations

The recommendation of this report includes conditions to ensure the following provisions of the Regulation would be satisfied:

- Clause 92 Demolition works are to satisfy AS 2601 1991; and
- Clause 98 Building works are to satisfy the Building Code of Australia.

### 12. The likely impacts of the development

The likely impacts of the development have been considered in this report. Fire safety would be addressed by way of appropriate conditions.

### 13. Site suitability

The subject site and locality is affected by flooding. Council's Engineering Department have assessed the application and considered the proposal to be satisfactorily designed to

DA/480/2018 Page **43** of **48** 

minimise risk to human safety and property. Suitable investigations and documentation has been provided to demonstrate that the site is suitable for the proposed development in terms of contamination and acid sulphate soils.

No other natural hazards or site constraints are likely to have a significant adverse impact on the proposed development. Accordingly, the site is considered to be suitable for the proposed development subject to relevant conditions.

### 14. Submissions

The application was notified and advertised in accordance with Appendix 5 of DCP 2011 for a 21-day period between 1 August 2018 till 22 August 2018 and again between 20 February 2019 and 13 March 2019 following the submission of amended plans. Five (5) submissions have been received. Submission issues are summarised and commented on as follows:

Issues	Comment
Raised  Loss of Solar Access	The applicant has provided shadow diagrams which demonstrate that the proposal would not result in adjoining and nearby properties receiving less than the required 2 hours of solar access at midwinter between 9am and 3pm.
1	
Loss of View	The general guidance provided by <i>Tenacity Consulting v Waringah</i> [2004] <i>NSWLEC</i> 140 is use in considering of the loss of views from the nearby properties;
	1. Assessment of the views to be affected The views affected are of the Sydney CBD and Sydney Harbour Bridge however are distant views approximately 19 km east of the affected property. Although these views are significant views, they are distant regional views.
	2. What part of the property the views are obtained; The views are obtained from the front elevation of the proposed building on the affected property.
	3. Extent of the impact; The entire view is obscured by the development, in particular the northern tower.
	Sydney Harbour Bridge
	Sydney CBD
	Figure 13: Overlay of view lines from adjoining development and proposed

**Figure 13:** Overlay of view lines from adjoining development and proposed northern tower.

DA/480/2018 Page **44** of **48** 

	A Brown diameter and a second
	4. Reasonableness of the proposal causing the impact. The proposed towers are located generally within the footprint envisioned by the planning proposal and site specific DCP. No reasonable modification could be made to the building footprint to preserve the views from the approved 33 storey building on the adjoining site.
Construction disruption	A Construction Traffic Management Plan must be prepared prior to the issue of a construction certificate which considers the management of vehicles during the construction phase. Further, a Construction Pedestrian Traffic Management Plan must be prepared to ensure that pedestrians are appropriately managed throughout the construction phase.
Glare	A condition is recommended that the finishes on the proposal achieve reflectivity of no more than 20%. The details are to be provided to the PCA prior to the issue of the relevant Construction Certificate.
Privacy	The proposed change of use from serviced apartments to private residences is considered appropriate. The privacy in these units would be commensurate with a high density urban environment which shares commercial and residential uses.
	The change of use of the serviced apartments to private residences was considered as part of the Voluntary Planning Agreement
Infrastructure Capacity	The capacity of the surrounding infrastructure, including roads, parks, sewer, stormwater has been considered in the rezoning of the surrounding area.
Parking	The application complies with the maximum parking requirements under the Parramatta LEP 2011. Given the accessibility of the site to the Parramatta CBD and Parramatta Railway Station, a reduced car parking ratio is enforced.
Noise	The operation of the proposed development would be as expected for a CBD environment. The future retail and child care centre tenancies would be subject to further assessment as a development application and acoustic measures may be included in the use of these tenancies.
Construction Management	It is expected that the construction phase will result in amenity impacts both in relation to noise and traffic. The site is located at the edge of the CBD and therefore the traffic impacts are able to be managed. A condition of consent is recommended to limit the hours of construction to within reasonable hours as referenced in the NSW Interim Construction Noise Guideline.
Demolition on Saturdays	Demolition work and excavation/blasting work is permitted to occur on Saturdays between 9am and 1pm under the NSW Interim Construction Noise Guideline.
Bulk and Scale	The development achieves the bulk and scale as envisioned by the site specific DCP and LEP clauses. The site is toward the perimeter of the CBD and is therefore less impacted by significant view corridors and flight paths that would otherwise limit the height on other sites.
Wind Impacts	The wind impacts of the development were considered by an external consultant. The wind impacts of the development are considered acceptable subject to conditions of consent requiring further detailed study at the detailed design phase of the proposal. No unsafe wind conditions were identified in both the submitted wind assessment or review.
Public Domain Improvements	Council's Public Domains team has reviewed the application and are generally supportive of the proposal subject to conditions of consent requiring additional details.
Application of	As addressed above, the development achieves design excellence and the

DA/480/2018 Page **45** of **48** 

design excellence	additional floor space ratio and building height are applicable to the development as considered under the Voluntary Planning Agreement.
Use of Serviced Apartments as Residences	The site-specific DCP for the site indicates that the existing serviced apartments may be retained if they can be appropriately integrated into the development. In this instance, the existing apartments can more readily be integrated into the development as private residences with access through communal open space.  The amenity impacts to the residential units would be in keeping with the
	expectation in a high density, CBD environment.
Inconsistency with Planning Proposal	The planning proposal originally included the retention of the serviced apartments within the existing building, however it was accepted that these apartments would be converted to individual private residences outside the scale of the planning proposal. The development is generally consistent with the planning proposal on the site.
Planting of Charles Street Square	The planning proposal included the payment of \$7,179,300 for foreshore improvements in line with the Charles Street Square Strategy.
Wind Impacts	The application achieves the required wind safety and comfort targets internally and externally to the development.
Safety during construction	Conditions of consent are recommended for appropriate hoarding and site fencing to minimise the potential for impacts on pedestrians, customers, and surrounding buildings.
Ongoing safety	Conditions of consent are recommended for appropriate lighting and surveillance within the through-site link and foreshore walkway.
Heritage Impacts	The Design Excellence process included requirements for the proposed development to address the qualities of <i>Harrisford House</i> . This included the use of materials and articulation to provide a connection to the item.
	In the awarding of Design Excellence to the proposal, the design achieves the heritage objectives of the design brief:
	<ul> <li>The western boundary of the subject site should incorporate soft landscaping between any future development and the adjacent heritage item. Mature landscaping would be in character with the northern side of George Street, would ensure a visual separation between it and the adjacent heritage, and would provide a soft backdrop to this heritage item when it is viewed from the east;</li> <li>The lower floors of any future development should be appropriately</li> </ul>
	<ul> <li>articulated to mediate the difference in scale between it and the adjacent heritage item. This may involve articulating the podium to have regard to the scale of 'Harrisford'.</li> <li>Also for the purpose above, the form of future development could incorporate a demarcation within the podium to create a shadow line at a sympathetic height. The detail and scale of the new podium is to be further resolved.</li> </ul>
	Notwithstanding the scale of the proposed development, it has adequately addressed the heritage item. Conditions of consent are recommended that the public domain works within the through-site link are appropriately designed and CPTED principles are included in the ongoing operation of the link.

DA/480/2018 Page **46** of **48** 

### 15. Public interest

Subject to implementation of conditions of consent outlined in the recommendation below, no circumstances have been identified to indicate this proposal would be contrary to the public interest.

### 16. Disclosure of Political Donations and Gifts

No disclosures of any political donations or gifts have been declared by the applicant or any organisation / persons that have made submissions in respect to the proposed development.

## 17. Development Contributions

As the cost of works exceeds \$200,000 a Section 7.12 development contribution of **3.0%** is required as per *Parramatta City Centre S94A Development Contribution Plan (Amendment No. 4)*. An independent review of the applicants Capital Investment Report was undertaken which estimated a development cost of \$322,333,605. This estimate is considered to be commensurate with the works proposed. A standard condition of consent has been imposed requiring the contribution to be paid prior to the issue of the relevant Construction Certificates.

### 18. Summary and conclusion

The application has been assessed relative to Section 4.15 of the Environmental Planning and Assessment Act 1979, taking into consideration all relevant state and local planning controls. On balance the proposal has demonstrated a satisfactory response to the objectives and controls of the applicable planning framework. Accordingly, approval of the development application is recommended.

The proposed development is appropriately located within a locality earmarked for high-rise mixed use development, however some variations (as detailed above) in relation to Parramatta DCP 2011 are sought.

While the proposal is not compliant with several of the envelope controls contained in the Parramatta DCP 2011 this is considered to be acceptable given the narrow width of the site and the offsetting improvements to the public domain and screening of above ground car parking. Concerns relating to the lack of external solar shading are resolved via condition.

Having regard to the assessment of the proposal from a merit perspective, Council officers are satisfied that the development has been responsibly designed and provides for acceptable levels of amenity for future commercial occupants. It is considered that the proposal successfully minimises adverse impacts on the amenity of neighbouring properties. Hence the development, irrespective of the departures noted above, is consistent with the intentions of the relevant planning controls and represents a form of development contemplated by the relevant statutory and non-statutory controls applying to the land.

For these reasons, it is considered that the proposal is acceptable and is recommended for approval subject to conditions.

DA/480/2018 Page **47** of **48** 

### 19. Recommendation

A. **That** the Sydney Central City Planning Panel, as the consent authority, grant **Consent** to Development Application No. DA/480/2017 for a 58 and 66 storey mixed used buildings over a podium on the corner of George Street and Charles Street, comprising two (2) new ground floor retail units, 5 levels of basement car parking, a child care centre, a commercial gym, 271 serviced apartments, and 753 residential units at 180 George St and 180A, B, C & D George Street, Parramatta (Lot 201 DP 1082194, Lot 202 DP 1082194, LOT 1 DP 506760, Lot 203 DP 1082194, Lot 204 DP 1082194, CP SP 74916) for a period of five (5) years from the date on the Notice of Determination subject to the conditions under Appendix 1.

DA/480/2018 Page **48** of **48**